

Message Text

PAGE 01 STATE 296510
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EA/PHL:DOD:DRAFTING GROUP;EA/PHL:KWBLEAKLEY:EBS
APPROVED BY EA:ROAKLEY
DOD/ISA:PBARRINGER
PM: JBURGESS
L:SORLINS
EA/PHL:BAFLECK
S/S: JETHYDEN

-----022154 130045Z /75
Z 130024Z DEC 77 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY MANILA FLASH

S E C R E T STATE 296510

EXDIS

E.O. 11652: GD;

TAGS: MARR, RP

SUBJECT: BASE DISCUSSIONS: PROPOSED AIDE MEMOIRE

REFS: A) MANILA 19129, B) MANILA 19190,

PART I.

1. IN VIEW COMPLEXITY AND IMPORTANCE OF THIS SUBJECT, WE
STRONGLY ENDORSE YOUR PLAN TO USE FORMAL AIDE MEMOIRE WHEN
PRESENTING TO MARCOS MAPS OF CLARK AND SUBIC, TOGETHER WITH
RELATED PROPOSALS. PART II OF THIS MESSAGE IS A SLIGHTLY
REVISED VERSION OF YOUR TEXT, INCORPORATING OUR SUGGESTIONS.

2. OUR REASONS FOR SUBSTANTIVE CHANGES IN YOUR TEXT ARE AS
SECRET

PAGE 02 STATE 296510

FOLLOWS:

A. TO SPECIFY SOMEWHAT MORE CLEARLY THE TASKS INVOLVED.

B. TO AVOID THE IMPLICATION THAT PROCEDURES FOR US USE OF
THE FACILITIES ARE SUBJECT TO AGREEMENT BETWEEN THE PHILIP-
PINE BASE COMMANDER AND THE US COMMANDER.

C. TO MAKE CLEAR THE DISTINCTION BETWEEN LARGE AREAS

OUTSIDE THE US FACILITIES AND NARROW PERIMETER SECURITY AREAS, WHICH REMAIN GEOGRAPHICALLY PART OF THE US FACILITIES. WE WISH TO AVOID ACTUAL TRANSFER OF ANY AREAS OTHER THAN THOSE ALREADY APPROVED BECAUSE SUCH TRANSFER OF SECURITY ZONES COULD OPEN THEM TO USES (DEPENDING ON WIDTH) FAR BEYOND THAT OF MAINTENANCE OF SECURITY. WE RECOGNIZE THAT IF ACCEPTED BY PHILS. THIS APPROACH WOULD REQUIRE REVISION OF 1976 SECURITY ARTICLE NEGOTIATED AD REFERENDUM.

D. TO STIPULATE THAT THE GOP WILL BEAR THE COSTS OF THOSE SECURITY MEASURES FOR WHICH IT IS RESPONSIBLE (THE ABSENCE OF ANY REFERENCE TO COSTS IN THE AID MEMOIRE COULD BE INTERPRETED BY PHILS AS AN INDICATION OF US WILLINGNESS TO ASSUME THEM, WHICH WE ARE NOT).

E. TO DISCUSS PERIMETER SECURITY AREAS IN A NEW EIGHTH PARA. FOLLOWING THE INITIAL TREATMENT OF RESPONSIBILITY AND COSTS IN THE SEVENTH PARA.

F. NOT TO IMPLY, AS THE PROPOSED PHRASE "PRIOR TO IMPLEMENTATION" IN LAST PARA. DOES, THAT AGREEMENT ON THIS ISSUE CAN LEAD TO IMMEDIATE IMPLEMENTATION.

SECRET

PAGE 03 STATE 296510

G. IN THE SAME PARA. WE WOULD SUGGEST NOT EXPRESSLY INVITING PHILIPPINE COMMENTS BECAUSE THIS WOULD IMPLY GREATER FLEXIBILITY THAN WE HAVE.

PART II.

3. OUR REVISED TEXT IS AS FOLLOWS:

QUOTE: AIDE MEMOIRE. REFERRING TO THE DISCUSSIONS BETWEEN HIS EXCELLENCY THE PRESIDENT OF THE REPUBLIC OF THE PHILIPPINES AND THE AMERICAN AMBASSADOR CONCERNING THE MILITARY BASES, HIS EXCELLENCY WILL RECALL HAVING INDICATED THAT WITH RESPECT TO THE SUBJECT OF PERIMETER SECURITY, PHILIPPINE FORCES COULD NOT BE ASKED TO ASSUME RESPONSIBILITIES WHEN THEIR OWN AUTHORITY OVER AN AREA WAS UNCERTAIN. HIS EXCELLENCY REFERRED TO A CONCEPT WHEREBY THOSE AREAS OF THE BASES WHICH ARE CLEARLY REQUIRED FOR US OPERATIONS WOULD BE DELIMITED AND THE REMAINING PORTIONS, INCLUDING THE BASE PERIMETER, WOULD BE UNDER PHILIPPINE ADMINISTRATION. AS A RESULT, THE EXISTING SITUATIONS AT CLARK AIR BASE AND SUBIC BAY NAVAL BASE HAVE BEEN REVIEWED AND MAPS HAVE BEEN PROVIDED WHICH INDICATE THE GENERAL DELIMITATION OF THOSE AREAS AT CLARK AND SUBIC IMPORTANT TO US OPERATIONS. THESE GENERAL

DELIMITATIONS WILL NEED TO BE REFINED BY SURVEY AND DETAILS MUST BE WORKED OUT THROUGH DISCUSSIONS WITH PHILIP-

PINE AUTHORITIES IN AN APPROPRIATE FORUM. THESE DELIMITED AREAS WITHIN THE BASES ARE HEREAFTER REFERRED TO AS US FACILITIES.

THE DELIMITATION OF US FACILITIES IS BASED ON THE UNDERSTANDING THAT ALL OTHER AREAS OF THE BASES, INCLUDING ANCHORAGES, WHICH NEED TO BE USED BY US FORCES IN SUPPORT OF US OPERATIONAL OBJECTIVES SHOULD CONTINUE TO BE AVAILABLE.

SECRET

PAGE 04 STATE 296510

ABLE FOR US USE AS BEFORE AND THAT THE US FORCES WOULD HAVE FREE, I.E., UNIMPEDED ACCESS TO, EGRESS FROM, AND MOVEMENT BETWEEN THOSE AREAS. SPECIFIC PROCEDURES FOR USE OF THESE AREAS OUTSIDE US FACILITIES WOULD BE WORKED OUT BY THE PHILIPPINE BASE COMMANDER AND THE US FACILITIES COMMANDER FOR THE ASSURANCE OF UNHAMPERED US MILITARY OPERATIONS. THE BOUNDARY LINES OF THE US FACILITIES ARE DEPICTED ON THE MAPS. THE FOLLOWING AREAS OF THE BASES WOULD THEN BE OUTSIDE THE US FACILITIES.

(1) AT CLARK THE WATERSHED PORTION OF ZONE A, ALL OF ZONE B EXCEPT FOR CAMP O'DONNELL AND NAVY CAPAS, AND ALL OF ZONE D EXCEPT FOR A 900 HECTARE SAFETY ZONE AND A MOUNTAIN TOP RADAR SITE ASSOCIATED WITH THE OPERATION OF THE CROW VALLEY RANGE.

(2) AT SUBIC THE JAD-JAD WATERSHED AREA, THE ZAMBALES MANEUVERING AREAS, PORTIONS OF SUBIC BAY AND AREAS ALONG PORTIONS OF THE BASE PERIMETER.

AN INTEGRAL PART OF THE US PROPOSAL IS THAT THE AREAS TRANSFERRED TO THE ADMINISTRATION OF THE PHILIPPINE BASE COMMANDER WOULD REMAIN A PART OF THE PHILIPPINE BASE, SO THAT THE RESPONSIBILITY OF THE PHILIPPINE BASE COMMANDER TO PROVIDE SECURITY FOR THE BASE COULD BE EFFECTIVELY FULFILLED AND SO THAT THOSE AREAS WOULD NOT BE USED IN A WAY THAT WOULD INTERFERE WITH OR HAMPER US OPERATIONS.

IN ADDITION, THOSE TRAINING AREAS IN THE VICINITY OF THE SUBIC NAVAL BASE, WHICH ARE NOT PRESENTLY INCLUDED IN THE BASE BUT WHICH ARE UTILIZED BY BOTH PHILIPPINE AND US FORCES, SHOULD BE INCLUDED WITHIN THE BASE, UNDER THE ADMINISTRATION OF THE PHILIPPINE BASE COMMANDER.

SECRET

PAGE 05 STATE 296510

THE PHILIPPINE BASE COMMANDER SHALL BE APPOINTED WITH DUTIES, AUTHORITY AND RESPONSIBILITIES RELATING TO THE OVERALL COMPLEX WHICH IS A PHILIPPINE BASE AND TO PHILIPPINE COMPONENTS IN THE BASE. THE US COMMANDER SHALL

EXERCISE COMMAND AND CONTROL OVER US MILITARY PERSONNEL AND CIVILIAN PERSONNEL IN THE EMPLOY OF THE US FORCES, OVER US EQUIPMENT AND MATERIAL, OVER MILITARY OPERATIONS INVOLVING US FORCES AND OVER THE US FACILITIES.

THE US RECOGNIZES THAT IT WILL BE ESSENTIAL FOR THE PHILIPPINE AND US COMMANDERS TO COOPERATE FULLY. ACCORDINGLY, THE USE OF THE US FACILITIES BY THE ARMED FORCES OF THE PHILIPPINES SHOULD BE SUBJECT TO PRIOR AGREEMENT BETWEEN THE TWO COMMANDERS AND DIRECTIVES APPLICABLE TO ALL PERSONNEL ON THE BASE SHOULD BE JOINTLY APPROVED AND PROMULGATED BY THE TWO COMMANDERS. THIS IS CONSISTENT WITH THE GUIDELINES WHICH THE AMBASSADOR PRESENTED TO HIS EXCELLENCY AT THE MEETING ON NOVEMBER 16. IT IS HOPED THAT THOSE GUIDELINES COULD BE JOINTLY ENDORSED TO FORM THE BASIS FOR FUTURE DISCUSSIONS ON THESE MATTERS.

WITH RESPECT TO SECURITY AT THE BASES, THERE IS A SHARED INTEREST IN REDUCING CONFRONTATIONS BETWEEN US SECURITY FORCES AND FILIPINO NATIONALS. IT IS ANTICIPATED THAT HIS EXCELLENCY'S RECENT DECREE WHICH ESTABLISHES CRIMINAL PENALTIES FOR TRESPASS ON THE BASES WILL BE MOST HELPFUL. IT WOULD APPEAR THAT A COOPERATIVE EFFORT BETWEEN US AND PHILIPPINE SECURITY FORCES IS AN ESSENTIAL PART OF THIS SOLUTION. BASED ON PRIOR EXPERIENCE AT THE BASES, WE BELIEVE THAT TO THE GREATEST EXTENT POSSIBLE PHILIPPINE SECURITY FORCES SHOULD DEAL WITH FILIPINOS AND US SECURITY FORCES SHOULD DEAL WITH AMERICANS.

AS WILL BE NOTED ON THE MAPS, SUBSTANTIAL AREAS ARE TO
SECRET

PAGE 06 STATE 296510

BE UNDER THE ADMINISTRATION OF THE PHILIPPINE BASE COMMANDER WHERE HE CAN BE CERTAIN OF HIS AUTHORITY AND CAN EFFECTIVELY FULFILL HIS RESPONSIBILITY FOR SECURITY OF THE BASES.

THE PHILIPPINE BASE COMMANDER SHOULD HAVE THE RESPONSIBILITY FOR THE SECURITY OF THE BASES AND THE US COMMANDER SHOULD HAVE THE RESPONSIBILITY FOR THE SECURITY OF THE FACILITIES WITH COSTS BORNE BY THE RESPONSIBLE PARTY IN EACH INSTANCE. THOSE AREAS SUCH AS THE BASE GATES, WHICH HAVE THE GREATEST POTENTIAL FOR CONFRONTATIONS, SHOULD BE JOINTLY CONTROLLED AND JOINTLY MANNED. IN VIEW OF THE VARYING CIRCUMSTANCES THAT EXIST AT THE DIFFERENT BASES, THE DETAILS OF THE JOINT SECURITY PLANS AND POLICIES WOULD BE LEFT TO THE RESPECTIVE COMMANDERS TO WORK OUT AFTER FINAL AGREEMENT HAS BEEN REACHED.

IN THOSE AREAS WHERE THE FACILITY PERIMETER AND THE BASE PERIMETER COINCIDE, THERE IS A NEED TO DESIGNATE A NARROW

PERIMETER SECURITY AREA WITHIN OR OUTSIDE THE US FACILITIES, IN WHICH THE PHILIPPINE BASE COMMANDER WOULD HAVE PRIMARY RESPONSIBILITY FOR SECURITY. THE US COMMANDER WOULD RETAIN FULL RESPONSIBILITY FOR ALL FUNCTIONS WITHIN THE FACILITY EXCEPT THAT LEVEL OF PERIMETER SECURITY ASSIGNED TO THE PHILIPPINE BASE COMMANDER. SPECIFIC ARRANGEMENTS FOR THE PHILIPPINE AND US COMMANDERS TO FULFILL THEIR RESPECTIVE RESPONSIBILITIES WOULD BE WORKED OUT IN THE JOINT SECURITY PLANS AND POLICIES TO BE DRAWN UP BY THE TWO COMMANDERS. TO DEFINE THESE PERIMETER SECURITY AREAS, A WORKING GROUP SHOULD BE DESIGNED TO PREPARE A PRECISE PROPOSAL FOR THE REVIEW OF HIS EXCELLENCY AND THE AMBASSADOR.

SECRET

PAGE 07 STATE 296510

THIS AIDE MEMOIRE PRESENTS A WELL-STUDIED POSITION WHICH IS DESIGNED TO BE RESPONSIVE TO HIS EXCELLENCY'S PREVIOUSLY EXPRESSED CONCERNS. IT IS RECOGNIZED THAT TIME MAY BE REQUIRED TO STUDY THE MAPS AND THE OBSERVATIONS HEREIN PROVIDED. IF THE APPROACH SEEMS SATISFACTORY, IT IS RECOMMENDED THAT WORK BEGIN IN AN APPROPRIATE FORUM TO COMPLETE DETAILED PLANS FOR APPROVAL BY THE TWO GOVERNMENTS.

EMBASSY OF THE UNITED STATES OF AMERICA, MANILA,
DECEMBER 13, 1977. END QUOTE.
CHRISTOPHER

SECRET

PAGE 01 STATE 296510
ORIGIN SS-15

INFO OCT-01 ISO-00 SSO-00 /016 R

66011

DRAFTED BY:EA/PHL:KWBLEAKLEY

APPROVED BY:BAFLECK

S/S:DCAMP

-----051458 151429Z /46

R 150750Z DEC 77

FM SECSTATE WASHDC

INFO DOD

JCS

CINCPAC

CINCPACFLT

CINCPACAF

CINCPACREPPHIL

CG 13TH AF

S E C R E T STATE 296510

EXDIS, MILITARY ADDEES HANDLE AS SPECAT EXCLUSIVE

FOLLOWING REPEAT STATE 296510 ACTION MANILA DEC 13.

QUOTE: S E C R E T STATE 296510

EXDIS

E.O. 11652: GD;

TAGS: MARR, RP

SUBJECT: BASE DISCUSSIONS: PROPOSED AIDE MEMOIRE

REFS: A) MANILA 19129, B) MANILA 19190,

SECRET

PAGE 02 STATE 296510

PART I.

1. IN VIEW COMPLEXITY AND IMPORTANCE OF THIS SUBJECT, WE STRONGLY ENDORSE YOUR PLAN TO USE FORMAL AIDE MEMOIRE WHEN PRESENTING TO MARCOS MAPS OF CLARK AND SUBIC, TOGETHER WITH RELATED PROPOSALS. PART II OF THIS MESSAGE IS A SLIGHTLY REVISED VERSION OF YOUR TEXT, INCORPORATING OUR SUGGESTIONS.

2. OUR REASONS FOR SUBSTANTIVE CHANGES IN YOUR TEXT ARE AS FOLLOWS:

A. TO SPECIFY SOMEWHAT MORE CLEARLY THE TASKS INVOLVED.

B. TO AVOID THE IMPLICATION THAT PROCEDURES FOR US USE OF THE FACILITIES ARE SUBJECT TO AGREEMENT BETWEEN THE PHILIPPINE BASE COMMANDER AND THE US COMMANDER.

C. TO MAKE CLEAR THE DISTINCTION BETWEEN LARGE AREAS

OUTSIDE THE US FACILITIES AND NARROW PERIMETER SECURITY AREAS, WHICH REMAIN GEOGRAPHICALLY PART OF THE US FACILITIES. WE WISH TO AVOID ACTUAL TRANSFER OF ANY AREAS OTHER THAN THOSE ALREADY APPROVED BECAUSE SUCH TRANSFER OF SECURITY ZONES COULD OPEN THEM TO USES (DEPENDING ON WIDTH) FAR BEYOND THAT OF MAINTENANCE OF SECURITY. WE RECOGNIZE THAT IF ACCEPTED BY PHILS. THIS APPROACH WOULD REQUIRE REVISION OF 1976 SECURITY ARTICLE NEGOTIATED AD REFERENDUM.

D. TO STIPULATE THAT THE GOP WILL BEAR THE COSTS OF THOSE SECURITY MEASURES FOR WHICH IT IS RESPONSIBLE (THE ABSENCE OF ANY REFERENCE TO COSTS IN THE AID MEMOIRE COULD BE INTERPRETED BY PHILS AS AN INDICATION OF

SECRET

PAGE 03 STATE 296510

US WILLINGNESS TO ASSUME THEM, WHICH WE ARE NOT).

E. TO DISCUSS PERIMETER SECURITY AREAS IN A NEW EIGHTH PARA. FOLLOWING THE INITIAL TREATMENT OF RESPONSIBILITY AND COSTS IN THE SEVENTH PARA.

F. NOT TO IMPLY, AS THE PROPOSED PHRASE "PRIOR TO IMPLEMENTATION" IN LAST PARA. DOES, THAT AGREEMENT ON THIS ISSUE CAN LEAD TO IMMEDIATE IMPLEMENTATION.

G. IN THE SAME PARA. WE WOULD SUGGEST NOT EXPRESSLY INVITING PHILIPPINE COMMENTS BECAUSE THIS WOULD IMPLY GREATER FLEXIBILITY THAN WE HAVE.

PART II.

3. OUR REVISED TEXT IS AS FOLLOWS:

QUOTE: AIDE MEMOIRE. REFERRING TO THE DISCUSSIONS BETWEEN HIS EXCELLENCY THE PRESIDENT OF THE REPUBLIC OF THE PHILIPPINES AND THE AMERICAN AMBASSADOR CONCERNING THE MILITARY BASES, HIS EXCELLENCY WILL RECALL HAVING INDICATED THAT WITH RESPECT TO THE SUBJECT OF PERIMETER SECURITY, PHILIPPINE FORCES COULD NOT BE ASKED TO ASSUME RESPONSIBILITIES WHEN THEIR OWN AUTHORITY OVER AN AREA WAS UNCERTAIN. HIS EXCELLENCY REFERRED TO A CONCEPT WHEREBY THOSE AREAS OF THE BASES WHICH ARE CLEARLY REQUIRED FOR US OPERATIONS WOULD BE DELIMITED AND THE REMAINING PORTIONS, INCLUDING THE BASE PERIMETER, WOULD BE UNDER PHILIPPINE ADMINISTRATION. AS A RESULT, THE EXISTING SITUATIONS AT CLARK AIR BASE AND SUBIC BAY NAVAL BASE HAVE BEEN REVIEWED AND MAPS HAVE BEEN PROVIDED WHICH INDICATE THE GENERAL DELIMITATION OF THOSE AREAS AT CLARK AND SUBIC IMPORTANT TO US OPERATIONS. THESE GENERAL

DELIMITATIONS WILL NEED TO BE REFINED BY SURVEY AND DE-
SECRET

PAGE 04 STATE 296510

TAILS MUST BE WORKED OUT THROUGH DISCUSSIONS WITH PHILIPPINE AUTHORITIES IN AN APPROPRIATE FORUM. THESE DELIMITED AREAS WITHIN THE BASES ARE HEREAFTER REFERRED TO AS US FACILITIES.

THE DELIMITATION OF US FACILITIES IS BASED ON THE UNDERSTANDING THAT ALL OTHER AREAS OF THE BASES, INCLUDING ANCHORAGES, WHICH NEED TO BE USED BY US FORCES IN SUPPORT OF US OPERATIONAL OBJECTIVES SHOULD CONTINUE TO BE AVAILABLE FOR US USE AS BEFORE AND THAT THE US FORCES WOULD

HAVE FREE, I.E., UNIMPEDED ACCESS TO, EGRESS FROM, AND MOVEMENT BETWEEN THOSE AREAS. SPECIFIC PROCEDURES FOR USE OF THESE AREAS OUTSIDE US FACILITIES WOULD BE WORKED OUT BY THE PHILIPPINE BASE COMMANDER AND THE US FACILITIES COMMANDER FOR THE ASSURANCE OF UNHAMPERED US MILITARY OPERATIONS. THE BOUNDARY LINES OF THE US FACILITIES ARE DEPICTED ON THE MAPS. THE FOLLOWING AREAS OF THE BASES WOULD THEN BE OUTSIDE THE US FACILITIES.

(1) AT CLARK THE WATERSHED PORTION OF ZONE A, ALL OF ZONE B EXCEPT FOR CAMP O'DONNEL AND NAVY CAPAS, AND ALL OF ZONE D EXCEPT FOR A 900 HECTARE SAFETY ZONE AND A MOUNTAIN TOP RADAR SITE ASSOCIATED WITH THE OPERATION OF THE CROW VALLEY RANGE.

(2) AT SUBIC THE JAD-JAD WATERSHED AREA, THE ZAMBALES MANEUVERING AREAS, PORTIONS OF SUBIC BAY AND AREAS ALONG PORTIONS OF THE BASE PERIMETER.

AN INTEGRAL PART OF THE US PROPOSAL IS THAT THE AREAS TRANSFERRED TO THE ADMINISTRATION OF THE PHILIPPINE BASE COMMANDER WOULD REMAIN A PART OF THE PHILIPPINE BASE, SO THAT THE RESPONSIBILITY OF THE PHILIPPINE BASE COMMANDER

SECRET

PAGE 05 STATE 296510

TO PROVIDE SECURITY FOR THE BASE COULD BE EFFECTIVELY FULFILLED AND SO THAT THOSE AREAS WOULD NOT BE USED IN A WAY THAT WOULD INTERFERE WITH OR HAMPER US OPERATIONS.

IN ADDITION, THOSE TRAINING AREAS IN THE VICINITY OF THE SUBIC NAVAL BASE, WHICH ARE NOT PRESENTLY INCLUDED IN THE BASE BUT WHICH ARE UTILIZED BY BOTH PHILIPPINE AND US FORCES, SHOULD BE INCLUDED WITHIN THE BASE, UNDER THE ADMINISTRATION OF THE PHILIPPINE BASE COMMANDER.

THE PHILIPPINE BASE COMMANDER SHALL BE APPOINTED WITH DUTIES, AUTHORITY AND RESPONSIBILITIES RELATING TO THE OVERALL COMPLEX WHICH IS A PHILIPPINE BASE AND TO PHILIPPINE COMPONENTS IN THE BASE. THE US COMMANDER SHALL

EXERCISE COMMAND AND CONTROL OVER US MILITARY PERSONNEL AND CIVILIAN PERSONNEL IN THE EMPLOY OF THE US FORCES, OVER US EQUIPMENT AND MATERIAL, OVER MILITARY OPERATIONS INVOLVING US FORCES AND OVER THE US FACILITIES.

THE US RECOGNIZES THAT IT WILL BE ESSENTIAL FOR THE PHILIPPINE AND US COMMANDERS TO COOPERATE FULLY. ACCORDINGLY, THE USE OF THE US FACILITIES BY THE ARMED FORCES OF THE PHILIPPINES SHOULD BE SUBJECT TO PRIOR AGREEMENT BETWEEN THE TWO COMMANDERS AND DIRECTIVES APPLICABLE TO ALL PERSONNEL ON THE BASE SHOULD BE JOINTLY APPROVED AND PROMULGATED BY THE TWO COMMANDERS. THIS IS CONSISTENT

WITH THE GUIDELINES WHICH THE AMBASSADOR PRESENTED TO HIS EXCELLENCY AT THE MEETING ON NOVEMBER 16. IT IS HOPED THAT THOSE GUIDELINES COULD BE JOINTLY ENDORSED TO FORM THE BASIS FOR FUTURE DISCUSSIONS ON THESE MATTERS.

WITH RESPECT TO SECURITY AT THE BASES, THERE IS A SHARED INTEREST IN REDUCING CONFRONTATIONS BETWEEN US SECURITY FORCES AND FILIPINO NATIONALS. IT IS ANTICIPATED THAT HIS EXCELLENCY'S RECENT DECREE WHICH ESTABLISHES CRIMINAL
SECRET

PAGE 06 STATE 296510

PENALTIES FOR TRESPASS ON THE BASES WILL BE MOST HELPFUL. IT WOULD APPEAR THAT A COOPERATIVE EFFORT BETWEEN US AND PHILIPPINE SECURITY FORCES IS AN ESSENTIAL PART OF THIS SOLUTION. BASED ON PRIOR EXPERIENCE AT THE BASES, WE BELIEVE THAT TO THE GREATEST EXTENT POSSIBLE PHILIPPINE SECURITY FORCES SHOULD DEAL WITH FILIPINOS AND US SECURITY FORCES SHOULD DEAL WITH AMERICANS.

AS WILL BE NOTED ON THE MAPS, SUBSTANTIAL AREAS ARE TO BE UNDER THE ADMINISTRATION OF THE PHILIPPINE BASE COMMANDER WHERE HE CAN BE CERTAIN OF HIS AUTHORITY AND CAN EFFECTIVELY FULFILL HIS RESPONSIBILITY FOR SECURITY OF THE BASES.

THE PHILIPPINE BASE COMMANDER SHOULD HAVE THE RESPONSIBILITY FOR THE SECURITY OF THE BASES AND THE US COMMANDER SHOULD HAVE THE RESPONSIBILITY FOR THE SECURITY OF THE FACILITIES WITH COSTS BORNE BY THE RESPONSIBLE PARTY IN EACH INSTANCE. THOSE AREAS SUCH AS THE BASE GATES, WHICH HAVE THE GREATEST POTENTIAL FOR CONFRONTATIONS, SHOULD BE JOINTLY CONTROLLED AND JOINTLY MANNED. IN VIEW OF THE VARYING CIRCUMSTANCES THAT EXIST AT THE DIFFERENT BASES, THE DETAILS OF THE JOINT SECURITY PLANS AND POLICIES WOULD BE LEFT TO THE RESPECTIVE COMMANDERS TO WORK OUT AFTER FINAL AGREEMENT HAS BEEN REACHED.

IN THOSE AREAS WHERE THE FACILITY PERIMETER AND THE BASE

PERIMETER COINCIDE, THERE IS A NEED TO DESIGNATE A NARROW PERIMETER SECURITY AREA WITHIN OR OUTSIDE THE US FACILITIES, IN WHICH THE PHILIPPINE BASE COMMANDER WOULD HAVE PRIMARY RESPONSIBILITY FOR SECURITY. THE US COMMANDER WOULD RETAIN FULL RESPONSIBILITY FOR ALL FUNCTIONS WITHIN THE
SECRET

PAGE 07 STATE 296510

FACILITY EXCEPT THAT LEVEL OF PERIMETER SECURITY ASSIGNED TO THE PHILIPPINE BASE COMMANDER. SPECIFIC ARRANGEMENTS FOR THE PHILIPPINE AND US COMMANDERS TO FULFILL THEIR RESPECTIVE RESPONSIBILITIES WOULD BE WORKED OUT IN THE

JOINT SECURITY PLANS AND POLICIES TO BE DRAWN UP BY THE TWO COMMANDERS. TO DEFINE THESE PERIMETER SECURITY AREAS, A WORKING GROUP SHOULD BE DESIGNED TO PREPARE A PRECISE PROPOSAL FOR THE REVIEW OF HIS EXCELLENCY AND THE AMBASSADOR.

THIS AIDE MEMOIRE PRESENTS A WELL-STUDIED POSITION WHICH IS DESIGNED TO BE RESPONSIVE TO HIS EXCELLENCY'S PREVIOUSLY EXPRESSED CONCERNS. IT IS RECOGNIZED THAT TIME MAY BE REQUIRED TO STUDY THE MAPS AND THE OBSERVATIONS HEREIN PROVIDED. IF THE APPROACH SEEMS SATISFACTORY, IT IS RECOMMENDED THAT WORK BEGIN IN AN APPROPRIATE FORUM TO COMPLETE DETAILED PLANS FOR APPROVAL BY THE TWO GOVERNMENTS.

EMBASSY OF THE UNITED STATES OF AMERICA, MANILA,
DECEMBER 13, 1977. END QUOTE. CHRISTOPHER
UNQUOTE CHRISTOPHER

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: Z
Capture Date: 22-Sep-1999 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AIDE MEMOIRE
Control Number: n/a
Copy: SINGLE
Sent Date: 13-Dec-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE296510
Document Source: ADS
Document Unique ID: 00
Drafter: EA/PHL:DOD:DRAFTING GROUP;EA/PHL:KWBLEAKLEY:EBS
Enclosure: n/a
Executive Order: 11652 GD;
Errors: n/a
Expiration:
Film Number: D770462-0630
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t197712111/baaaeuqj.tel
Line Count: 508
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Message ID: dbf45dfc-c188-dd11-92da-001cc4696bcc
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 10
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 24-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 119406
Secure: OPEN
Status: NATIVE
Subject: BASE DISCUSSIONS: PROPOSED AIDE MEMOIRE
TAGS: MARR, RP
To: MANILA FLASH
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/dbf45dfc-c188-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009